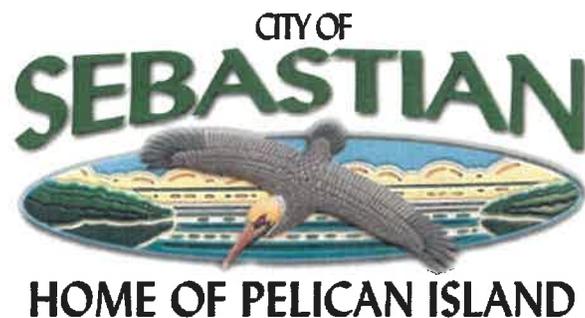


**SEBASTIAN RIVERFRONT  
COMMUNITY REDEVELOPMENT AGENCY  
ANNUAL REPORT**

**Chapter 163.371 Florida Statute**



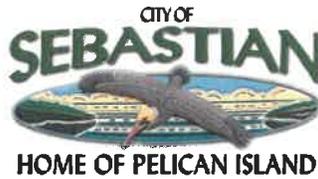
**FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2021**

**1225 MAIN STREET  
SEBASTIAN, FLORIDA 32958**

**SEBASTIAN RIVERFRONT  
COMMUNITY REDEVELOPMENT AGENCY  
ANNUAL REPORT**

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March 31, 2022

Sebastian Community Redevelopment Agency Board Chairman and Members  
City of Sebastian, Florida

Dear Board Members:

We are pleased to submit the Annual Activity Report of the Sebastian Community Redevelopment Agency for the fiscal year ended September 30, 2021. In accordance with Chapter 163.371 Florida Statutes, each CRA is required to file with its governing body on or before March 31 each year a report of its activities for the preceding fiscal year. This report shall include a complete financial statement setting forth its assets, liabilities, income, and operating expenses as of the end of such fiscal year. In addition to meeting this legal requirement, the report provides additional information concerning the benefits afforded by the agency to other jurisdictions and citizenry in general.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the management of the City. We believe the data, as presented, is accurate in all material respects, and that all disclosures necessary to enable the reader to gain an understanding of the Sebastian CRA's operation and financial activity have been included.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Lisa Leger Frazier".

Lisa Leger Frazier, AICP  
Community Development Director/CRA Manager  
City of Sebastian

A handwritten signature in blue ink, appearing to read "Kenneth W. Killgore".

Kenneth W. Killgore  
Administrative Services Director  
City of Sebastian

**LIST OF PRINCIPAL OFFICIALS**  
**Community Redevelopment Board**  
**As of**  
**September 30, 2021**

Chairman  
Vice Chairman  
Board Member  
Board Member  
Board Member

Ed Dodd  
Jim Hill  
Bob McPartlan  
Fred Jones  
Christopher Nunn

## **History of the Sebastian Community Redevelopment Agency (Sebastian CRA)**

The Sebastian Community Redevelopment Agency (Sebastian CRA) was created in 1995 by the City of Sebastian City Council under Chapter 163, Part III of the Florida Statutes. The original Sebastian CRA includes an area generally bounded on the north, south and east by the City limits as of 1995, and on the west by the FEC Railroad right-of-way. The Sebastian CRA was established to ensure that the downtown and surrounding vicinity would develop with a coherent community vision, and to encourage reinvestment throughout the CRA. The area later was expanded in 2003 to include the Sebastian Boulevard “Triangle” area west of the FEC Railroad right-of-way, which includes industrial and commercial land use. The total Sebastian CRA land area is approximately 398 acres (**Exhibit 1**). Excluding road rights-of-way, zoning and land use covers approximately 299 acres.

The governing body of the Sebastian CRA is the Sebastian City Council. The CRA Board is comprised of five (5) members. Under the State Statutes and the City ordinances, the Sebastian CRA has substantial powers and authority within the Sebastian CRA area. These include the power to make and execute contracts, to acquire and dispose property, to approve development plans, to implement a program of voluntary or compulsory rehabilitation of buildings, to mortgage its property, to borrow and invest money, and to apply for and accept grants and contributions.

The major funding source for the Sebastian CRA is tax increment revenue. Tax increment revenue is the increase in ad valorem tax attributed to the increase in the assessed property value over a set “base year” for the redevelopment area. The government jurisdictions remitting tax increment revenue to the Sebastian CRA are the City of Sebastian and the Indian River County Board of County Commissioners.

After the establishment of the Sebastian CRA in 1995, the City established the Redevelopment Trust Fund and the base year for tax increment revenues as well as adopted the 1995 Community Redevelopment Plan. The boundary was later expanded to include the adjacent Sebastian Boulevard “Triangle” area in 2003, establishing a new base year for this area of the CRA. The redevelopment plan was also modified on behalf of the Sebastian CRA in 2003, unifying the 1995 Sebastian CRA boundary and the expansion area as one cohesive CRA. The Master Plan was again updated in 2010, presenting conceptual district recommendations, potential policy amendments, and capital improvements intended to meet the City’s redevelopment goals.

## **Termination of Sebastian CRA (F.S. 163.3755)**

A community redevelopment agency in existence on October 1, 2019, shall terminate on the expiration date provided in the agency’s charter on October 1, 2019, or on September 30, 2039, whichever is earlier. Unless the governing body of the County or municipality that created the community redevelopment agency approves its continued existence by a majority vote of the members of the governing body, the Sebastian CRA shall sunset on September 30, 2039.



## Accomplishments of the Sebastian Community Redevelopment Agency (Sebastian CRA)

The Sebastian CRA is treated as a special revenue fund of the City. An independent financial audit by an external CPA firm has been accomplished annually to be in compliance with Section 163.387(8), Florida Statutes. An annual budget is also adopted by the Sebastian CRA Board to be in compliance with Section 189.418(3). The Sebastian CRA has continued to move towards achievement of the goals set out in the adopted Community Redevelopment Master Plan (2010). Since the establishment of the original Sebastian CRA in 1995, numerous projects have been accomplished. Accomplishments are as follows:

- ❑ Completed Riverview Park Phase I, boat dock, landscaping, and shoreline stabilization project in 2001.
- ❑ Developed community redevelopment master plan in 2003.
- ❑ Completed Jackson Street extension, sidewalk, and street light project in 2004.
- ❑ Completed improvements to the Yacht Club including the finger pier project.
- ❑ Completed construction on the Indian River Drive/Main Street intersection project.
- ❑ Established a Façade, Sign and Landscaping matching grant program.
- ❑ Received contribution from the Clambake Foundation and provided the balance of funding for the Flag Pole project, which enhanced the view at the western entrance to the CRA area.
- ❑ Contributed \$20,000 to a film production about the story of Pelican Island.
- ❑ Constructed information boards at Riverview Park and at the Main Street Boat Ramp Park.
- ❑ Updated the CRA Master Plan in 2010.
- ❑ Provided matching funds to the Stan Mayfield Grant that was used for the purchase of the Working Waterfront Properties. Executed lease with Crab E. Bills for a commercial retail fish market and a retail commercial limited food service “Eatery”.
- ❑ Established a Sewer Connection Grant Program in 2015 to encourage septic to sewer conversions and reduce pollution into the Indian River Lagoon. Obtained funding assistance from IRLNEP for the Septic to Sewer assistance program in 2018 to the present.
- ❑ Completed roadway improvements to the Presidential Streets and Baffle Box installation for improved water quality at the outfalls.
- ❑ Completed repairs to the CavCorp boat parking property.
- ❑ Completed a Riverfront Parking Study in 2011 resulting in the establishment of the Parking-in-lieu program for parking within right-of-way of business district.
- ❑ Provided continued financial support for many events within the Riverfront District that attract many participants, providing revenue to our local businesses since 2000 including: Pelican Island Festival, Earth Day, Clam Bake, Shrimpfest, Concerts in the Park Series, and Fine Art Festival.
- ❑ Provided funding for Holiday decorations to enhance attraction to business district during holiday season.
- ❑ Acquired property along the Indian River shoreline for preservation as an extension of public property.
- ❑ Re-paved Indian River Drive and improved drainage swales and provided new enhanced pedestrian cross walks.
- ❑ Funded necessary repairs to the Working Waterfront historic property including: historic building repairs; new elastic coating roof; new plumbing and dock maintenance.
- ❑ Funded Submerged Land Leases for continued waterfront access and riverfront activities.
- ❑ Completed design work on the Landscape and Signage for the Working Waterfront and CRA District.
- ❑ Completed conceptual park design and canopy tree preservation plan for Riverview Park that included: trees, sidewalks, parking, and event areas.
- ❑ Initiated Sign Master Plan design by incorporating compatible public property identification signs throughout Riverfront CRA District.
- ❑ Completed Riverview Park Sidewalks per the Park Master Plan.

## FY 2021 Sebastian CRA Performance Activities

Major activities and accomplishments of the Sebastian CRA in 2021 are shown in **TABLE I** and described below.

- ❑ Provided financial support for many events within the Riverfront District that attract many participants, providing revenue to our local businesses including: Clam Bake, Shrimpfest, Concerts in the Park Series, and Fine Art Festival.
- ❑ Provided funding for Holiday decorations to enhance attraction to business district during holiday season.
- ❑ Continued funding grant programs that support public private projects including: the Septic to Sewer assistance program (**TABLE II**) and the Façade, Sign and Landscape grant program (**TABLE III**).
- ❑ Funded Submerged Land Leases for continued waterfront access and riverfront activities.
- ❑ Continued implementation of the Sign Master Plan for the Working Waterfront and Riverfront CRA District.
- ❑ Completed construction of the Working Waterfront Shoreline Protection and Commercial Fishing Distribution Center Parking Lot Improvement Plan.
- ❑ Completed Florida Inland Navigation District funds reporting for Fisherman’s Landing Working Waterfront Park.
- ❑ Provided waterfront/streetscape maintenance & facility improvements.
- ❑ Completed pedestrian walking trail connection from US Hwy 1 to Indian River Drive by constructing sidewalk on N. Central Avenue as part of CDBG action plan.
- ❑ Continued funding of improvements to Riverfront Park including irrigation and landscape.
- ❑ Worked with FDOT on Complete Streets design for pending improvement project on US Hwy 1.

**TABLE I – PERFORMANCE ACTIVITIES**

PROJECT	ACTIVITY	CRA PLAN REFERENCE	ACHIEVEMENT	AMOUNT
Riverview Park Master Plan improvements (survey, irrigation)	Construction	Page 21, 23, 31, 33	On-going	\$40,714.00*
Sign Master Plan implementation	Installation	Page 21, 23, 31, 51	On-going	\$61,608.00*
Working Waterfront Parking and Shoreline Improvement	Construction	Page 20, 22, 31, 51	Complete	\$510,553.00*
Marketing and Events	Promotion	Page 23, 51	On-going	\$32,125.00
Business Assistance Programs	FSL Grants S2S Grants	Page 24, 50, 51	On-going	\$37,703.25
Waterfront/Streetscape Maintenance & Improvement	Maintenance	Page 20, 23, 33, 37	On-going	\$111,516.00
Submerged Land Leases	Maintenance	Page 20, 22, 31, 51	Annual	\$4,302.00
N. Central Avenue Sidewalk	Construction	Page 21, 23, 31,33, 38	Complete	\$169,480.00*

\*Includes other funding sources.

In addition to projects and programs funded by Sebastian CRA funds, the following projects were conducted within the CRA to further enhance and promote the Riverfront Business District.

- **CDBG 5-year Consolidated Plan: Housing rehabilitation program for low-income residents and N. Central Ave sidewalk replacement**

**TABLE II**  
**CRA Septic to Sewer Grant Activity**  
**October 1, 2020 – September 30, 2021**

<b>Grant #</b>	<b>Project Address</b>	<b>Project Date</b>	<b>Funds Awarded</b>
<b>21-SSP-01</b> J&LC Ventures, Inc.	<b>825 U.S. Hwy 1</b>	<b>3/24/21</b>	<b>\$10,000</b>
<b>21-SSP-02</b> Chander Holding, LLC	<b>13050 U.S. Hwy 1</b>	<b>4/28/21</b>	<b>\$5,000</b>
<b>21-SSP-03</b> Ronald Sypher	<b>1683 N. Central Ave</b>	<b>5/26/21</b>	<b>\$5,000</b>
<b>21-SSP-03(a)</b> Ronald Sypher	<b>1683 N. Central Ave</b>	<b>10/27/21</b>	<b>\$2,380</b>
<b>21-SSP-04</b> Kermit & Ava L. Stewart	<b>754 Martin Avenue</b>	<b>11/10/21</b>	<b>\$10,000</b>

\*\*Estimated reduction of over 40,880 grams of nitrogen from groundwater

<i>Total funds from IRL Council</i>	<i>\$16,190.00</i>
<i>Total funds from CRA</i>	<i>\$16,190.00</i>
<b>TOTAL FUNDS AWARDED FY 2020/2021</b>	<b>\$32,380.00</b>

**TABLE III**  
**Facade, Sign, & Landscape Grant**  
**Account Summary FY 2020/2021**

<i>Grants</i>	<i>Funding</i>	<i>Date Awarded</i>	<i>Funds Awarded</i>	<i>Funds Disbursed</i>
<b>CRA FSL Grants</b>	<b>\$40,000</b>			
<b>1. Sandy's Grille</b>	<b>171 Sebastian Blvd.</b>	<b>05/26/2021</b>	<b>\$5,323.25</b>	<b>\$5,323.25</b>

<i>Total funding in program</i>	<i>\$40,000.00</i>
<i>Less funds disbursed</i>	<i>\$5,323.25</i>
<b>Available Funds Remaining</b>	<b>\$34,676.75</b>

### Tax Increment Revenue

The tax increment revenue is determined annually as 95 percent of the difference between: (a) the amount of ad valorem taxes levied each year by each taxing authority contributing to the Sebastian CRA on taxable real property contained within the redevelopment area, exclusive of the following entities:

Florida Inland Navigation District  
Indian River County Mosquito Control District  
Indian River County Hospital Maintenance District  
School District, and associated General Obligation Debt funded by ad valorem taxes  
Indian River County Land Acquisition Bond General Obligation Debt  
Emergency Services Dependent Taxing District  
St. Johns River Water Management District  
Sebastian Inlet Taxing District

and (b) the amount of ad valorem taxes which would have been generated by the rate at which the tax is levied each year by the taxing authority, exclusive of the following entities:

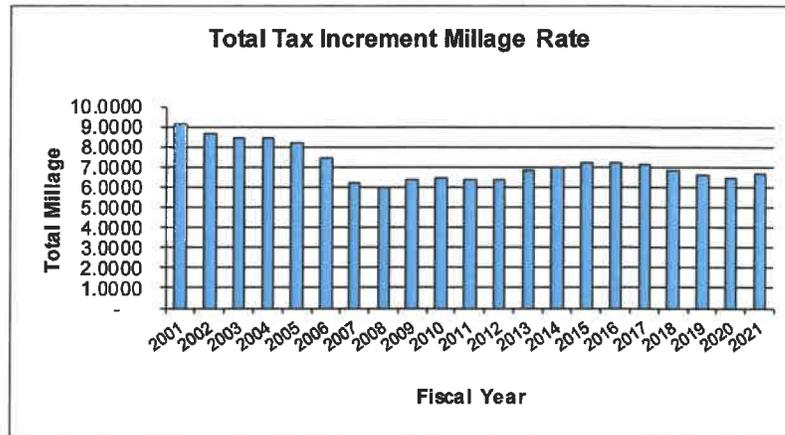
Florida Inland Navigation District  
Indian River County Mosquito Control District  
Indian River County Hospital Maintenance District  
School District, and associated General Obligation Debt funded by ad valorem taxes  
Indian River County Land Acquisition Bond General obligation Debt  
Emergency Services Dependent Taxing District  
St. Johns River Water Management District  
Sebastian Inlet Taxing District

upon the total of the assessed value of the taxable real property in the community redevelopment area as shown on the assessment roll used by each taxing authority prior to March 22, 1995, the effective date of the ordinance creating the Redevelopment Trust Fund. Indian River County Board of County Commissioners and the City of Sebastian currently make tax increment payments into the Sebastian CRA Trust Fund.

The City's millage decreased from \$5.00 per \$1,000 in FY 2001 to \$3.1514 per \$1,000 in FY 2021. The millage for Indian River County has been decreased from \$4.1014 per \$1,000 in FY 2001 to \$3.5475 per \$1,000 in FY 2021. Rates from 2001 through 2021 are presented in Exhibit II below.

**Exhibit II**  
**Sebastian Community Redevelopment Agency**  
**Operating Millage Rates in Redevelopment Area**

<u>Fiscal Year</u>	<u>Indian River County</u>	<u>City of Sebastian</u>	<u>Total Millage</u>
2001	4.1014	5.0000	9.1014
2002	4.0501	4.5904	8.6405
2003	3.8729	4.5904	8.4633
2004	3.8377	4.5904	8.4281
2005	3.6233	4.5904	8.2137
2006	3.5204	3.9325	7.4529
2007	3.1914	3.0519	6.2433
2008	3.0202	2.9917	6.0119
2009	3.0202	3.3456	6.3658
2010	3.0892	3.3456	6.4348
2011	3.0892	3.3041	6.3933
2012	3.0892	3.3041	6.3933
2013	3.0892	3.7166	6.8058
2014	3.2620	3.7166	6.9786
2015	3.3375	3.8556	7.1931
2016	3.3602	3.8556	7.2158
2017	3.3602	3.8000	7.1602
2018	3.4604	3.4000	6.8604
2019	3.4604	3.1514	6.6118
2020	3.5475	2.9399	6.4874
2021	3.5475	3.1514	6.6989

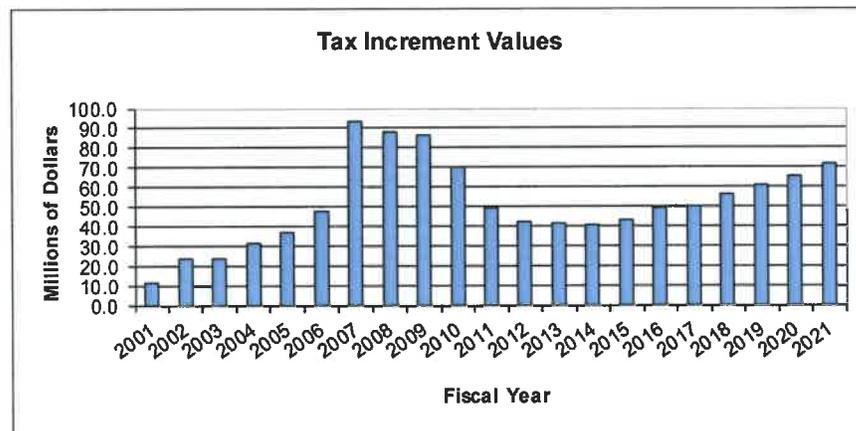


Source: City of Sebastian Administrative Services Department

The initial implementation of the tax increment financing was for the Fiscal Year 2001 and its base year value was set at the taxable value for 1994. When the CRA area was expanded, the base year value for the expanded area was set at the taxable value for 2003. As a result, by Fiscal Year 2005, the total incremental value was \$36,862,574 as compared to the Fiscal Year 2021 total incremental value of \$71,916,231, the incremental value of the redevelopment area increased by 95.1% since Fiscal Year 2005. The taxable values in redevelopment area from 2001 through 2021 are presented in Exhibit III below.

**Exhibit III  
Sebastian Community Redevelopment Agency  
Taxable Value in Redevelopment Area**

<u>Fiscal Year</u>	<u>Taxable Value</u>	<u>Base Year Value</u>	<u>Incremental Value</u>	<u>% Change in Incremental Value</u>
2001	\$45,834,920	\$34,959,870	\$10,875,050	
2002	58,263,740	34,959,870	23,303,870	114.29%
2003	58,844,190	34,959,870	23,884,320	2.49%
2004	66,307,980	34,959,870	31,348,110	31.25%
2005	78,424,554	41,561,980	36,862,574	17.59%
2006	89,418,550	41,561,980	47,856,570	29.82%
2007	134,755,060	41,561,980	93,193,080	94.73%
2008	129,700,130	41,561,980	88,138,150	-5.42%
2009	127,735,740	41,561,980	86,173,760	-2.23%
2010	111,909,020	41,561,980	70,347,040	-18.37%
2011	90,533,980	41,561,980	48,972,000	-30.39%
2012	83,558,060	41,561,980	41,996,080	-14.24%
2013	82,753,350	41,561,980	41,191,370	-1.92%
2014	82,598,780	41,561,980	41,036,800	-0.38%
2015	84,939,810	41,561,980	43,377,830	5.70%
2016	91,018,390	41,561,980	49,456,410	14.01%
2017	91,875,329	41,561,980	50,313,349	1.73%
2018	97,801,122	41,561,980	56,239,142	11.78%
2019	102,731,140	41,561,980	61,169,160	8.77%
2020	106,989,123	41,561,980	65,427,143	6.96%
2021	113,478,211	41,561,980	71,916,231	9.92%

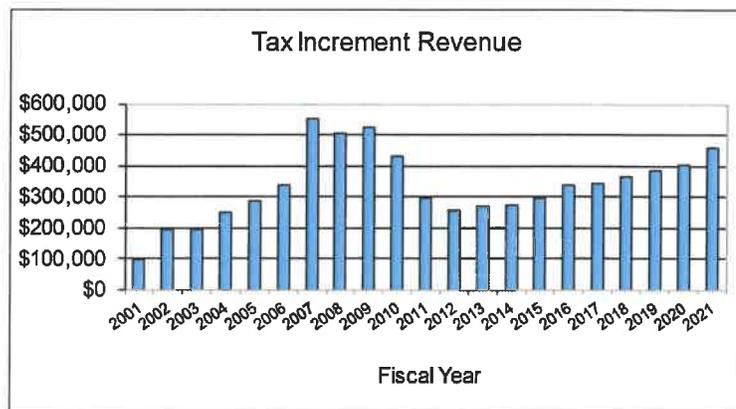


Source: City of Sebastian Administrative Services Department

Based on the millage rates and significant increases in taxable values, the tax increment revenue has risen dramatically. The total tax increment revenue in 2001 was \$94,029. The tax increment revenue in 2021 has increased to \$457,672. However, this is a 17.2% decrease from the highest year of 2007 when the total was \$552,741. The tax increment revenues for the redevelopment area for the Fiscal Year 2001 through 2021 are presented in **Exhibit IV** below.

**Exhibit IV**  
**Sebastian Community Redevelopment Agency**  
**Tax Increment Revenue**

<u>Fiscal Year</u>	<u>Indian River County</u>	<u>City of Sebastian</u>	<u>Total</u>
2001	\$42,373	\$51,656	\$94,029
2002	89,664	101,625	191,289
2003	87,877	104,157	192,034
2004	114,289	136,705	250,994
2005	126,886	160,753	287,639
2006	160,051	178,786	338,837
2007	282,546	270,195	552,741
2008	252,885	250,499	503,384
2009	251,236	273,888	525,124
2010	206,450	223,585	430,035
2011	143,720	153,900	297,620
2012	123,248	131,821	255,069
2013	120,886	145,437	266,323
2014	127,169	144,891	272,060
2015	137,535	158,885	296,420
2016	157,874	181,150	339,024
2017	160,610	181,631	342,241
2018	184,879	181,652	366,531
2019	201,086	183,130	384,216
2020	220,498	182,732	403,230
2021	242,367	215,305	457,672



Source: City of Sebastian Administrative Services Department

**Sebastian Community Redevelopment Agency, Florida**  
**Balance Sheet**  
**September 30, 2021**  
**Unaudited**

**ASSETS**

Cash and cash equivalents	\$	435,564
Investments		116,138
Prepaid items		1,054
Total assets	\$	552,756

**LIABILITIES AND FUND BALANCE**

Liabilities:

Accounts payable	\$	11,512
Total liabilities		11,512

Fund balances:

Restricted		541,244
Total fund balance		541,244

Total liabilities and fund balance	\$	552,756
------------------------------------	----	---------

**Sebastian Community Redevelopment Agency, Florida**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**For the Year Ended September 30, 2021**  
**Unaudited**

**REVENUES:**

Taxes:	
Property	\$ 457,672
Investment earnings	1,466
Other revenue	36,000
Total revenues	495,138

**EXPENDITURES:**

Current:	
General government	1,478
Economic environment	256,771
Total expenditures	258,249

Excess (deficiency) of revenues over (under) expenditures	236,889
-----------------------------------------------------------	---------

**OTHER FINANCING USES:**

Transfers in	-
Transfers out	(174,305)
Total other financing uses	(174,305)
Net changes in fund balance	62,584
Fund balance - beginning	478,660
Fund balance - ending	\$ 541,244

**Sebastian Community Redevelopment Agency, Florida**  
**Schedule of Revenue, Expenditures, and Changes in Fund Balances**  
**Budget and Actual**  
**For the Year Ended September 30, 2021**  
**Unaudited**

	<u>Budget Amounts</u>		<u>Actual</u>	<u>Variance with</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts on</u> <u>a Budgetary</u> <u>Basis</u>	<u>Final Budget -</u> <u>Positive</u> <u>(Negative)</u>
<b>REVENUES:</b>				
Taxes:				
Property	\$ 443,884	\$ 443,884	\$ 457,672	\$ 13,788
Investment earnings	10,331	10,331	1,466	(8,865)
Other revenue	36,000	36,000	36,000	-
Total revenues	<u>490,215</u>	<u>490,215</u>	<u>495,138</u>	<u>4,923</u>
<b>EXPENDITURES:</b>				
Current:				
General government	1,400	1,478	1,478	-
Economic environment	298,817	301,816	256,771	(45,045)
Total expenditures	<u>300,217</u>	<u>303,294</u>	<u>258,249</u>	<u>(45,045)</u>
Excess (deficiency) of revenues over (under) expenditures	189,998	186,921	236,889	49,968
<b>OTHER FINANCING USES</b>				
Transfers in	-	209,013	-	(209,013)
Transfers out	(189,998)	(395,934)	(174,305)	221,629
Total other financing (uses)	<u>(189,998)</u>	<u>(186,921)</u>	<u>(174,305)</u>	<u>12,616</u>
Net changes in fund balances	-	-	62,584	62,584
Fund balances - beginning	478,660	478,660	478,660	-
Fund balances - ending	<u>\$ 478,660</u>	<u>\$ 478,660</u>	<u>\$ 541,244</u>	<u>\$ 62,584</u>